

Message Text

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C O N F I D E N T I A L MADRID 0489

LIMDIS

FROM MCCLOSKEY

MOSCOW FOR THE SECRETARY'S PARTY

E.O. 11652: GDS

TAGS: MARR, SP, US

SUBJECT: SPANISH BASE NEGOTIATIONS JAN 21 SESSION

SUMMARY: PROSPECTS FOR FINISHING THIS WEEK IMPROVED SOMEWHAT AT JAN 21 SESSION. AS PROSPECTIVE SIGNING DATE DESIRED BY GOS MOVED CLOSER, SPANISH NEGOTIATORS MOVED TOWARDS COMPROMISE ON THE, FOR THEM, KEY ISSUES OF THE NATO RELATIONSHIP AND THE ASSISTANCE PACKAGE. A FULLY AGREED TEXT WAS REACHED ON SUPPLEMENTARY AGREEMENT 5 (BILATERAL MILITARY COOPERATION), LEAVING FOR TODAY AND TOMORROW COMPLETION OF AGREEMENTS 1, 6, 7 AND SOME ASPECTS OF SOFA (INCLUDING FISCAL MATTERS). ROVIRA ABANDONED HIS EFFORT TO EDGE THE NON-MILITARY ASSISTANCE TOTAL FROM \$35M TO \$36M. END SUMMARY.

1. THE NATO RELATIONSHIP. THIS REMAINS A PRINCIPAL ISSUE FOR THE SPANISH. AMBASSADOR MCCLOSKEY OFFERED NO NEW LANGUAGE, AND
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THE SPANISH SIDE MOVED TOWARD

THE END OF THE SESSION FURTHER TOWARD COMPROMISE BY PROPOSING THAT RELATED LANGUAGE FROM THE 1970 AGREEMENT (ARTICLE 30 AND THE FIRST SENTENCE OF ARTICLE 36) BE INCORPORATED IN THE TEXT OF SUPPLEMENTARY AGREEMENT NO. 1. MCCLOSKEY UNDERTOOK TO EXAMINE THIS CAREFULLY.

2. MILITARY ASSISTANCE. BULK OF THE REMAINDER OF THE SESSION WAS DEVOTED TO AN ARTICLE BY ARTICLE REVIEW OF TEXTS OF SUPPLEMENTARY AGREEMENT 7 (MILITARY ASSISTANCE), THUS COMPLETING THIS LABORIOUS TASK ON ALL ASPECTS OF THE AGREEMENT AND SETTING THE STAGE FOR A FINAL SPRINT TOWARD POSSIBLE COMPLETION. WHILE THE OUTCOME IS BY NO MEANS CERTAIN, ROVIRA AND HIS MILITARY COLLEAGUES ABSORBED SOMEWHAT MORE READILY AT THIS TIME OUR RESTATEMENT OF THE REALITIES OF THE LIMITS OF US FLEXIBILITY ON MATTERS SUCH AS EXPRESSION IN THE AGREEMENT OF US LEGISLATIVE REQUIREMENTS, AND OUR INABILITY TO GUARANTEE PRIORITY TREATMENT IN MATERIEL DELIVERIES, INCLUDING THAT OF THE F-16, OR TO COMMIT OURSELVES IN ADVANCE TO ACCEPT CO-PRODUCTION PROPOSALS. AIR FORCE DEPUTY CHIEF OF STAFF DOLZ CONTINUED TO PRESS FOR A SPECIFIC ILLUSTRATIVE DELIVERY DATE FOR THE F-16'S, CLAIMING THAT WITHOUT THIS THE SPANISH AIR FORCE WOULD HAVE TO RECONSIDER ITS INTEREST IN THE F-16 SQUADRONS. HE ALSO SOUGHT TO RETAIN THE 70/30 RATIO OF COMBAT GRANDE CONTRIBUTIONS WHICH APPLIED UNDER THE 1970 AGREEMENT, AT LEAST IN PART IN ORDER TO AVOID THE PUBLIC IMPRESSION THAT THEY ARE GETTING LESS UNDER THE NEW AGREEMENT. WE OFFERED TO PLACE THE LANGUAGE ON COST-SHARING IN THE IMPLEMENTATION AGREEMENT RATHER THAN IN THE SUPPLEMENTARY AGREEMENT ITSELF.

3. ON THE F-4'S, DOLZ CONTINUED TO PRESS FOR THREE SQUADRONS; ADVANCE KNOWLEDGE OF THE CONDITION OF THE PLANES; THAT THE PLANES BE OF POST-1970 MANUFACTURE OR OF SIMILAR AVERAGE FLIGHT TIME TO THE SPANISH F-4C'S SOLD BACK TO US; AND REASSURANCE THAT THE F-4'S WOULD REMAIN IN THE ACTIVE USAF INVENTORY UNTIL THE DELIVERY OF THE F-16'S. HE MADE CLEAR THAT THE THIRD SQUADRON SOUGHT BY THE SPANISH COULD BE A PARTIAL SQUADRON. WITHOUT HOLDING OUT HOPE, GEN. ROBERTSON UNDERTOOK TO QUERY THE AIR STAFF ONCE AGAIN ON ADDITIONAL AIRCRAFT.

4. ON THIS OCCASION WE ALSO ANNOUNCED THE PRICE OF THE F-4E-- F-4C EXCHANGE: \$45.4 MILLION TO RENT 36 F-4E'S FOR 5 YEARS;
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\$55 MILLION FOR THE BUY-BACK OF 34 F-4C'S, INCLUDING F-4C PECULIAR SPARES AND SUPPORT EQUIPMENT. THIS OFFER SEEMS LIKELY OF ACCEPTANCE.

5. SUMMING UP ON THE F-4'S, ROVIRA TERMED THE GREATEST DIFFERENCES THOSE OF THE REQUEST FOR A THIRD SQUADRON AND REASSURANCE ON THE CONDITION OF THE AIRCRAFT. GEN. ROBERTSON WILL PURSUE THESE ISSUES WITH GEN. DOLZ. ONCE THEY ARE

RESOLVED, WE SHOULD BE ABLE TO MOVE FORWARD QUICKLY ON AN AGREED TEXT FOR SUPPLEMENTARY AGREEMENT 7.

6. WE UNDERTOOK AT ROVIRA'S REQUEST, WITH REGARD TO THE TOTAL ASSISTANCE PACKAGE, TO PRODUCE AN ILLUSTRATIVE SHEET INDICATING HOW THE SPANISH GOVT MIGHT ARRIVE AT A TOTAL VALUE OF THE TREATY IN THE AREA OF \$1 BILLION. WE ARE HOPEFUL, ALBEIT STILL FAR FROM CERTAIN, THAT THIS WILL SATISFY THE BASIC SPANISH NEEDS AND THAT WE MAY ALSO BE ABLE TO GET AROUND THE PREVIOUS SPANISH INSISTENCE ON SPECIFYING THE INTEREST RATE ON THE FMS CREDITS.

7. WE HAVE ALSO PROVIDED THE SPANISH WITH NEW LANGUAGE ON SUPPLEMENTARY AGREEMENT NO. 6 (FACILITIES) WHICH WE HOPE MAY HELP TO BRIDGE THE REMAINING GAPS THERE. STILL TO BE AGREED WITH RESPECT TO FACILITIES ARE SUCH MAJOR ISSUES AS THE SSBN WITHDRAWAL AND THE LOCATION OF A KC-135 TANKER DETACHMENT. WITH RESPECT TO THE LATTER, THE SPANISH ARE CONTINUING TO ARGUE THAT THE DETACHMENT SHOULD BE WITHDRAWN AT APPROXIMATELY THE SAME TIME AS THE SSBN'S. STABLER

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